

**Minutes  
Volusia County Metropolitan Planning Organization**

**August 25, 2009**

**2570 W. International Speedway Boulevard, Suite 120  
Daytona Beach, FL 32114-8145**

**Members Present:**

Commissioner John McDonald  
Commissioner Robert Gilliland  
Mayor Greg Northrup  
Council Member Jack Lenzen  
Commissioner Leigh Matusick  
Commissioner Janet Deyette  
Councilman Ted Cooper  
Commissioner Ron Vath  
Commissioner Liz Towsley  
Commissioner Bill Marcello  
Mayor Fred Costello  
Mayor James Sowell  
Vice-Mayor Mary Martin  
Council Member Joshua Wagner  
Council Member Pat Northey  
Council Member Andy Kelly  
Council Member Jack Hayman  
County Chair Frank Bruno  
Council Member Joie Alexander  
Mary Schoelzel (non-voting)  
P.J. Arvidson (non-voting)  
Mike Chuyen (non-voting)  
Doug Gutierrez (non-voting)  
Diane J. Smith (non-voting)

**Members Absent:**

Mayor Joan Duffy (excused)  
Commissioner Lynne Plaskett  
Vice-Mayor Jeff Allebach  
Council Member Kris Derr (excused)  
Council Member George Locke

**Others Present:**

Pamela Blankenship, Recording Secretary  
Karl Welzenbach

**Representing:**

Beverly Beach  
Daytona Beach  
Daytona Beach Shores  
DeBary  
DeLand  
Deltona  
Edgewater  
Flagler Beach  
Holly Hill  
Oak Hill  
Ormond Beach  
Pierson  
Port Orange  
Volusia County  
Volusia County  
Volusia County  
Volusia County  
Volusia County  
Volusia County  
Volusia County  
FDOT District V  
CAC Chairperson  
BPAC Chairman  
TCC Chairman  
Volusia County School Board

**Representing:**

Lake Helen  
New Smyrna Beach  
Orange City  
Ponce Inlet  
South Daytona

**Representing:**

MPO Staff  
MPO Staff

**Others Present:**

Carole Hinkley  
Bob Keeth  
Stephan Harris  
Jean Parlow  
Lois Bollenback  
David Castagnacci  
Jim Cameron  
Big John  
Fred Ferrell  
Mark Mathes  
Paul McKittrick  
Susan Sadighi  
Virginia Whittington  
Nora Jane Gillespie  
Jon Cheney  
Gary Huttman  
Bob Wallace  
Mike Marcum  
Jerry Brinton  
John Dillard  
Mark Garcia  
Arlene Smith

**Representing:**

MPO Staff  
MPO Staff  
MPO Staff  
MPO Staff  
MPO Staff  
VCARD  
DB/Halifax Chamber  
Press  
TEDS Inc.  
TEDS Inc.  
Daytona Beach  
FDOT  
Metroplan  
VCLWV  
Volusia County Traffic Engineering  
Burgess & Niple  
Tindale-Oliver  
Daytona Beach  
Volusia County  
South Daytona  
FDOT  
DB International Airport

**I. Call to Order / Roll Call / Determination of Quorum**

The meeting of **Volusia County Metropolitan Planning Organization (MPO)** was called to order at 8:00 a.m. by Chairperson Joie Alexander. The roll was called and it was determined that a quorum was present.

Chairperson Alexander noted that Dr. Douglass Lee, the recently retired President of Stetson University, is in critical condition in the hospital in DeLand and requested prayer for him and his family.

**II. Pledge of Allegiance**

**III. Public Comment/Participation**

There were no public comments.

**IV. Consent Agenda**

- A. Approval of June 26, 2009 Meeting Minutes
- B. Approval of Treasurer's Report

- C. Executive Committee Report
- D. Technical Coordinating Committee Report
- E. Citizens' Advisory Committee Report
- F. Bicycle/Pedestrian Advisory Committee
- G. Transportation Disadvantaged Local Coordinating Board
- H. TDLCB Appointments
- I. Central Florida MPO Alliance
- J. MPOAC Report
- K. Review and Approval of Resolution 2009-16 Authorizing the Filing of the Transportation Disadvantaged Trust Fund Grant Application for the FY 2008/2009 with the Florida Commission for the Transportation Disadvantaged
- L. Review and Approval of Resolution 2009-17 Authorizing the Filing of the FTA Application for Funding in FY 2009-2010
- M. Review and Approval of Resolution 2009-18 Adopting the Supplemental Local Agency Program Agreement for Bicycle/Pedestrian School Safety Studies
- N. Review and Approval of Resolution 2009-19 Supporting the Application to Reclassify County Road 305 as a Rural Major Collector

**MOTION:** *Mayor Costello moved to approve the Consent Agenda. The motion was seconded by Vice Mayor Martin and carried unanimously.*

**V. Action Items**

- A) Review and Approval of Resolution 2009-20 Amending the FY 2008/09 - 2012/13 and FY 2009/10 - 2013/14 Transportation Improvement Programs (TIPs) *\*\*Roll Call Votes Required\*\****

Mr. Welzenbach explained the reason that two TIPs are being amended. The TIP is a federal document and its fiscal year runs from October 1 to September 30. Even though a new Transportation Improvement Program was adopted in June, the old one is still active until September 30 and therefore, it must be amended to accommodate these projects. The new TIP starts October 1 and must be amended to accommodate these projects as well. This yearly action item is generally just a rollover amendment where FDOT looks at all the projects which have funding tied to them that must move forward into the next fiscal year. They also look at what the Legislature has done during their session. They then adjust their Work Program to accommodate those changes. Once that has been done, they request the MPOs in their district to make those changes as well. However, this year there is an additional issue: the MPO was told it had additional XU money which was unobligated and had to be programmed or it would be lost; The Board addressed that back in June. Since that time, the Federal government moved that deadline from September 30 back to August 24 and a special meeting of the MPO Board was held last week to deal with this issue. FDOT, working with the MPO staff, came up with a solution -- swap the unobligated XU funds with the ACSA funds currently programmed for the SR A1A resurfacing project. This swap necessitated staff to get

together with the various city staff and identify exactly how much they would be spending on design and construction and when it would be expended. Since this process was finished yesterday the information was not available for the Board until today. The TCC and CAC both recommended approval of the Transportation Improvement Program amendments at their meetings.

Mr. Welzenbach stated that due to FHWA and FDOT policy, design-builds cannot currently be done in the same year as construction, they must be programmed two years out.

Ms. Schoelzel explained that about four years ago FDOT was audited and penalized because the local governments were not finishing projects in the time frame they had stated. FHWA and FDOT developed a policy of having a lag year in between the design and construction of a project. As of last Friday, she had spoken with the District Director of Production and he agreed that projects could be taken on a case by case basis if an agency was interested in doing a design-build.

Mr. Welzenbach noted that he would try to set up a meeting in an effort to develop a policy that FDOT and FHWA could both agree to.

In addition, Mr. Welzenbach explained that the amount of money needed for these projects is \$213,000 less than what is available. The TCC will be reviewing how to expend that surplus money at their September meeting.

**MOTION:** *Council Member Hayman moved to approve Resolution 2009-20, amending the FY 2008/09 -2012/13 and FY 2009/10 - 2013/14 Transportation Improvement Programs (TIPs). The motion was seconded by Councilman Cooper. A roll call vote was taken and the motion carried unanimously.*

**B) Review and Approval of Amended Resolution 2007-22 (wherein the MPO Adopted the Transportation Impact Analysis Methodology)**

Mr. Welzenbach stated that MPO staff is meeting with Flagler County administration on Monday.

**MOTION:** *Mayor Costello moved to approve amended Resolution 2007-22 (wherein the MPO adopted the Transportation Impact Analysis Methodology). Council Member Hayman seconded the motion and it carried unanimously.*

C) **Review and Approval of Resolution 2009-21 Regarding SunRail, High Speed Rail and Amtrak Passenger Service on the Florida East Coast Line**

**MOTION:** *Council Member Northey moved to approve Resolution 2009-21 Regarding SunRail, High Speed Rail and Amtrak Passenger Service on the Florida East Coast Line. The motion was seconded by Vice Mayor Martin.*

Council Member Hayman stated that he understood the importance of SunRail to the west side of Volusia County. He suggested that the MPO Board be polled to see how many members have an interest in a north-south rail corridor. He added that he thought support would be divided between the east/west and north/south.

Vice Mayor Martin stated that Volusia County has had Amtrak available on the east side in the past so we know those lines are there. SunRail is a different corridor; the effect of SunRail on legislation throughout the State will have a bigger impact than Amtrak.

Mayor Costello stated that SunRail impacts the east side too, adding that he would vote for this resolution, but his concern is whether we would get support from other MPOs for SunRail if we ramped up support for their issues? We need support for SunRail from surrounding areas.

Chairperson Alexander replied that this resolution states that we support all rail but SunRail is our priority. This does not alienate any of the other rail lines.

Council Member Northey reported that the East Central Florida Regional Planning Council took similar action on a similar resolution of support for the FEC passenger line. She emphasized that SunRail has a countywide impact.

Councilman Cooper asked for clarification on the last paragraph of the resolution; he asked if Council Member Hayman was asking to make that paragraph a little lighter in wording.

Council Member Hayman stated that the FEC line is much further ahead fiscally. It will be more difficult and more expensive to fund SunRail. In addition, he noted that he was concerned about what this resolution obligates the Volusia County MPO to in the future. He added that he would support the motion as it is written.

***The motion carried unanimously.***

**D) Presentation and Acceptance of the Final Report on the Countywide Traffic Signal Emergency Preemption Study**

***MOTION: Mayor Costello moved to accept the Final Report on the Countywide Traffic Signal Emergency Preemption Study. The motion was seconded by Council Member Hayman and carried unanimously.***

**VI. Presentations, Status Reports, and Discussion Items**

**A) Review and Discussion of Proposed Bylaws**

Commissioner Matusick thanked the Bylaws Subcommittee members for their work. She explained that one of the problems with the current MPO bylaws was that there were three different amendments which had occurred over the last few years and many things had gotten lost in the process. She noted that one of the major discussions that took place was a name change for the MPO. The Subcommittee felt that the name “Metropolitan Planning Organization” did not state the mission of the entity. One of the recommendations was to change the name to the Volusia-Flagler Transportation Planning Organization (VFTPO).

Mr. Welzenbach stated that he was meeting with representatives of Flagler County, Beverly Beach, Flagler Beach, Palm Coast and Bunnell to discuss a number of issues including the possibility of renaming the MPO to the Volusia-Flagler TPO and if Flagler County would have any objections. He added that he is under the impression that Palm Coast and Flagler County are currently still intending to become their own independent MPO after the 2010 Census.

Commissioner Vath stated that he had not heard anything regarding the formation of their own MPO recently.

Mr. Welzenbach stated that the MPO’s intent was to make Flagler County feel comfortable.

Commissioner Matusick noted that other changes to the bylaws included adding information on the duties of the Executive Director and Executive Committee.

Mr. Welzenbach stated that the Bylaws would be brought back before the MPO Board in September for their approval. He added that another change in the bylaws was for the cycle of elections for officers; that issue would need to be discussed next month as well.

**B) Presentation on the Draft Comp Plan and Accommodated Land Use Scenarios**

Ms. Lois Bollenback gave a PowerPoint presentation on the draft Comp Plan and Accommodated Land Use Scenarios. She explained that the Long Range Transportation Plan is updated every three to five years and this year's update will forecast out to the year 2035. She explained the new approach that the MPO will be taking towards determining how we expect our communities to develop in the future. Each of our communities has a different approach to growth and the MPO is trying to understand what those growth patterns look like and develop a transportation system which can support that growth. She reviewed the areas that are considering changes and mentioned that workshops and one-on-one meetings were held to get direction and input from each area.

Ms. Bollenback noted that the LRTP (Long Range Transportation Plan) Subcommittee has been established and public outreach will be based on the land use scenario that is adopted by the MPO. This is anticipated to be a one-year process, keeping in mind that there are a lot of other activities occurring, like SB 360.

Councilman Cooper stated that in the next 10-20 years, many of the major changes will be in Southeast Volusia County. He asked how flexible the Subcommittee is going to be.

Mr. Welzenbach replied that the LRTP is essentially a snapshot in time which is out of date once it is completed. For this year's LRTP, the base year is 2006 and the out year is 2035. There are already projects that have moved forward which are not in the plan. Everything must be financially feasible to be in the plan, and based on the current financial trend, we are most likely not going to add anything to it, but more likely removing projects from it. This time there will be a "needs" plan as the actual document that will help the cities address their needs in the future; it will not be fiscally constrained. This "process and needs plan" is going to be the plan to address these issues and the one we follow. As funding becomes available, we can expand the fiscally constrained plan. In addition to that, we will be doing Strings & Ribbons as part of our public outreach again. Unlike previous years, this time the public will be looking at the land use that they would like to see.

Councilman Cooper stated that Edgewater would definitely like to serve on the LRTP Subcommittee.

Ms. Bollenback recommended sitting down with the representatives from Edgewater to go over some of this information.

Mayor Northrup asked why, if there is so much less money and projects are being removed, are we spending money on long range planning. Why aren't we putting the money on some of the short range projects to catch up?

Mr. Welzenbach replied that a Long Range Transportation Plan is required by Federal and State law. In addition, the MPO agreed to accommodate the "How Shall We Grow?" vision as a land use scenario in our LRTP.

Discussion ensued.

**C) Presentation on ARRA Funding Allocations (How the Formula was Developed), the Revenue Reductions for Each County in District Five and the Fair Share Distribution of Fund**

Chairperson Alexander requested a moment of silence in recognition of the passing of Dr. Lee.

Mr. Welzenbach noted that two counties in District Five received more money than Volusia County because they were considered more economically distressed.

Ms. Schoelzel gave a brief report on the ARRA funding allocations.

Mr. Welzenbach noted that the US 1 sidewalk in Edgewater was not going to be completed using ARRA funding as had been previously planned. The funds allocated for that project, \$372,000, need to be moved to another project so they are not lost. MPO staff is asking the Board to allow them time to work with the local jurisdictions to determine what projects are actually shovel ready. In February, the original Stimulus project list was approved and the Chairperson was given permission to sign TIP amendments as necessary, and then bring them back before the Board in the interest of meeting time deadlines. Staff is requesting that the Chairperson be permitted to do this again if necessary.

Councilman Cooper explained that the US 1 sidewalk had been expected to be a simple sidewalk project until all the information had come in. The FDOT information was from a 1954 mapping consensus. Because of the age of the information, it would have had to be redone and cost thousands of dollars more than originally anticipated. He added that he felt Edgewater was not treated fairly.

Mr. Welzenbach pointed out that the two SR 40 bicycle paths were the next projects in line.

**D) Presentation and Update on the Volusia County Concurrency Data Management Screening Tool and the Implementation Schedule**

Mr. Bob Wallace, Tindale-Oliver & Associates, gave a PowerPoint presentation on the Volusia County Concurrency Data Management Screening Tool and its Implementation Schedule.

**E) FDOT Reports**

Ms. Schoelzel stated she had just been notified that SR 415, which had had \$15 million dollars removed from it back in June, has had the money put back in the construction phase for 2013, and is now fully funded (from Reed Ellis to Acorn Lake). The project will begin in 2013.

**VII. Executive Director's Report**

Mr. Welzenbach introduced Ms. Virginia Lewis-Whittington, Director of Regional Partnerships for Metroplan Orlando.

Mr. Welzenbach noted that he had sent out numerous emails to the cities, the County, city managers, the TCC and Public Works Directors in May and June regarding the TIGER grants. He had asked if they wanted the MPO to submit a TIGER grant application for SR 415. He did not receive any response to his emails. Both Volusia County and South Daytona are applying for projects. It was requested that perhaps the MPO apply for a TIGER grant for SR 415, which is problematic because SR 415 is in two MPO areas and two counties. Metroplan will not support the project because Seminole County's top priority is SR 46. Mr. Welzenbach noted that he has spoken with MPO staff and the deadline to apply is September 15. He felt that with the number of staff the MPO has and the time remaining it would be an extremely challenging effort to get the application completed. He added that Volusia County is applying for the Orange Avenue Memorial Bridge and the MPO should support that.

Council Member Northey noted that at the County Council meeting action was taken to adopt the Orange Avenue Memorial Bridge as their project and to support the MPO submitting for SR 415. She added that she is very frustrated that the MPO is continuously asked to give resolutions of support on regional projects, yet, when we ask for help we get nothing. SR 415 has been a number one priority for a very long time and we are always finding reasons why we cannot get it done. This is a regional project that links that region (Seminole) with Daytona. This MPO needs to send that message.

Mr. Welzenbach stated that the deadline is two weeks away to put together a grant application for over \$120 million dollars. He asked if this was a priority, why was it only now coming forward? Why hadn't anyone responded when he asked about this months ago? His concern now is that the application will be rushed with only two weeks left.

Mr. Brinton stated that Volusia County could help MPO staff put the application together. He added that even without Metroplan's support, the MPO can apply for the grant with limits from the bridge in Volusia County to Reed Ellis Road. Seminole County's concern is that they do not want to use any money on SR 415 that could be used on their number one priority, SR 46. He suggested that the MPO could give them a small monetary gift that could not be used on SR 46 and that way they could use it on SR 415.

Chairperson Alexander requested the MPO staff make every effort to submit the TIGER grant application for SR 415.

Mr. Welzenbach thanked the MPO members who showed up at the special meeting of the MPO Board last week.

#### **VIII. MPO Member Comments**

Commissioner Marcello noted that this was his second MPO Board meeting and it was very informative.

Council Member Northey stated that she was very sad for the loss of Dr. Lee.

Council Member Hayman directed MPO staff to send condolences to the Lee family on behalf of the MPO.

#### **IX. Information Items**

- Citizens' Advisory Committee Attendance Record - 2009
- Technical Coordinating Committee Attendance Record - 2009
- Bicycle/Pedestrian Advisory Committee Record - 2009

#### **X. Adjournment**

There being no further business, the meeting adjourned at 9:57 a.m.

**Volusia County  
Metropolitan Planning Organization**

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**County Council Vice Chair Joie Alexander  
Chairperson, Volusia County MPO**

CERTIFICATE

The undersigned duly qualified and acting Recording Secretary of the Volusia County MPO, certified that the foregoing is a true and correct copy of the minutes of the August 25, 2009 regular meeting of the Volusia County Metropolitan Planning Organization (VCMPO), approved and duly signed this 22<sup>nd</sup> day of September, 2009.

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**Pamela Blankenship, Recording Secretary**